

<u>Welcome</u>

Good Evening. Welcome and thank you for joining us tonight. My name is Judy Lo, I am the project manager for the Fort Ward Park Playground Accessibility project.

The focus of tonight's agenda is a presentation on the Fort Ward Playground Concept Study, which has been posted on the Fort Ward Management Plan webpage as of February 18. Presenters include myself, Garrett Fesler, an Archaeologist with the Office of Historic Alexandria, and Cara Smith, a Landscape Architect with the firm Lardner/Klein Landscape Architects. Also joining as panelists are tonight are staff from the Office of Historic Alexandria: Susan Cumbey, Eleanor Breen, Gretchen Bulova and Recreation Parks and Cultural Activities staff: Jack Browand, James Spengler, Beth Znidersic, and Rod Simmons.

After the presentation, we will have time for questions and comments. You may speak, or submit comments in the chat.

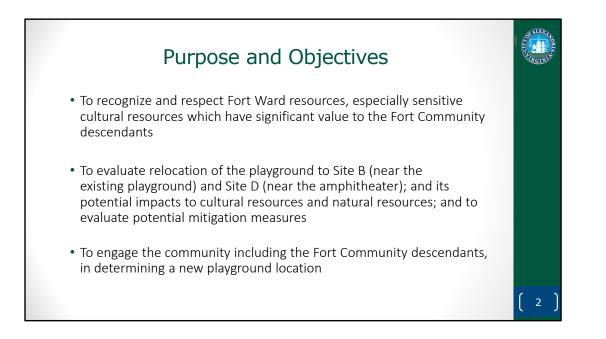


Fort Ward Park Playground Accessibility

Concept Study to Relocate the Playground

Department of Recreation, Parks and Cultural Activities Office of Historic Alexandria Lardner/Klein Landscape Architects, P.C.

February 17, 2023



- While the purpose of this study is to find a new playground location, we must recognize and respect Fort Ward resources, especially sensitive cultural resources which have significant value to the Fort Community descendants.
- The study will evaluate relocation of the playground to Site B (near the existing playground) and Site D (near the amphitheater); its potential impacts to cultural resources and natural resources; and potential mitigation measures.
- The aim is to engage community stakeholders, including the Fort Community descendants, in determining a new playground location.



- The study has been approached in two parts. In 2022, staff identified five potential options for playground accessibility. Engagement included site walks and virtual meetings. Community feedback narrowed the choices to Site B and Site D
- In 2023, engagement will be focused on these two sites.
 Tonight's virtual meeting starts this process.
- The meeting recording and slide transcript will be posted on the City's Fort Ward Management Plan webpage the following day.
- Community Open Houses are scheduled for March 4 and 11
- Community comments and questions will be gathered throughout March.

- A 5th community meeting will be held later this spring to determine the final playground location,
- In summer 2023, design development and permitting for the selected location are anticipated to commence.



- The Fort Ward Park and Museum Area Management Plan is the guiding document for the long-term management of Fort Ward. It lays out a strategic framework of goals, best practices, and recommendations, to ensure the park's historic and cultural resources, natural environment, and recreational amenities are managed sensitively and are preserved for future generations.
- All work in the park aims to protect cultural resources, natural resources, limit unnecessary ground disturbance, meet ADA requirements, and requires coordination with Alexandria Archaeology during all phases of a project, from planning, design

to construction.

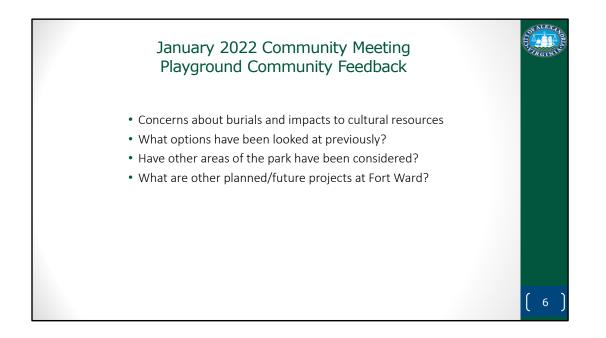
• Community engagement is an essential part of plan implementation ensuring the community is informed and engaged, particularly for work occurring in sensitive areas.



- The management plan recommends enhancing park accessibility and meeting requirements of the American with Disabilities Act.
- Currently vehicular parking areas, the picnic shelter area, and playground,

do not meet ADA. These projects are currently in various stages of project planning, design and construction.

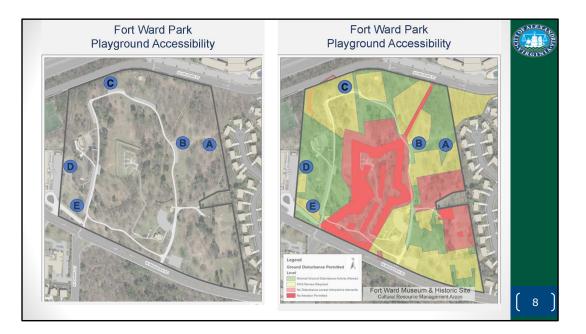
• The plan originally recommended moving the playground to the west side of the park.



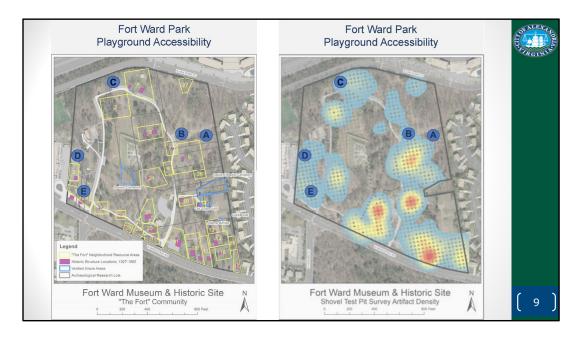
- At the January 2022 community meeting, feedback signaled a need for a comprehensive evaluation of playground accessibility.
- Stakeholders raised concerns about burials and impacts to cultural resources, and asked:
- What options have been looked at previously?
- Have other areas of the park have been considered?
- What are other future projects at Fort Ward?



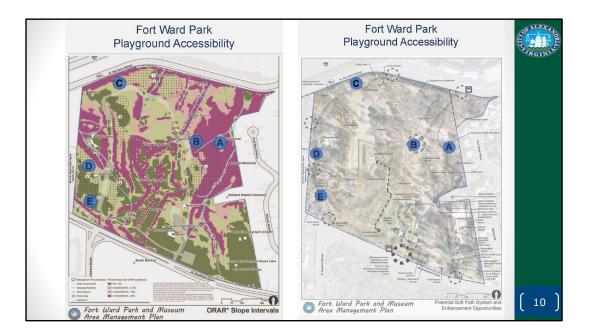
Last spring staff proceeded to evaluate playground accessibility according to more than ten criteria, including: cultural resources, natural resources, topography, drainage, accessible routes, accessible parking, grading, constructability, playground programming and other considerations such as amenities and compatibility with adjacent uses.



- Using the plate maps from the Management Plan, options were evaluated.
- As seen in the aerial map on the left, Fort Ward has substantial tree cover and many open areas throughout its 43 acres
- However, many of the open areas have sensitive cultural resources. These areas are shown in the ground disturbance protocol map on the right side. Red and yellow colors indicate sensitive areas where disturbance is either not allowed or requires further review by the Office of Historic Alexandria.



- The map on the left shows the extent of the Fort Community, and the structures associated with this African American community. The light blue areas designate verified grave areas, located on the east and central portions of the park.
- The map on the right shows the concentration of artifacts uncovered from hundreds of shovel test pits completed since 2009. The red and yellow areas show where most artifacts were found.

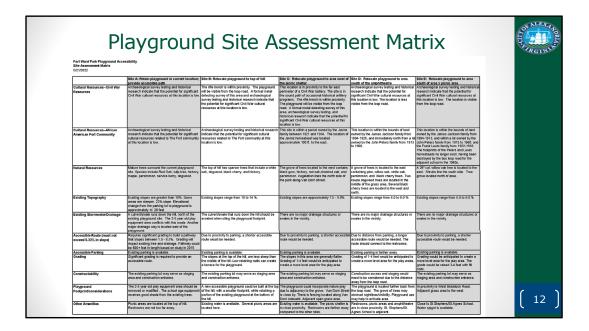


- The map on the left shows the park's steep terrain in the dark red color. The light green colors represent more flat terrain.
- The map on the right shows future areas that will be developed to interpret the 'Fort community', through a network of trails and interpretive features.

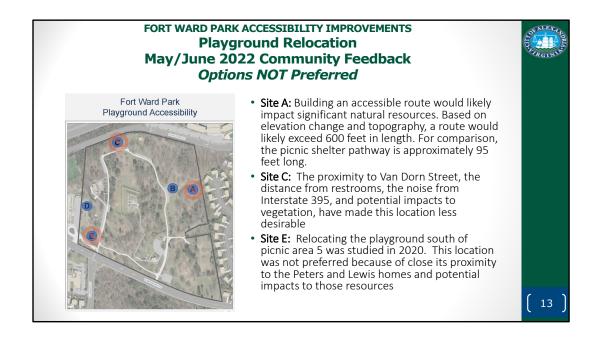


- Generally, the areas inside the loop road, and the areas along West Braddock Road were not considered. The options include:
- Site A: Retain the playground in current location and provide an accessible pathway;
- Site B: Relocate the playground near the existing playground at the top of the hill, which was also studied in 2008;
- Site C: Relocate playground to the area west of the picnic shelter;
- Site D: Relocate playground to the area south of the amphitheater;
- Site E: Relocate playground to the areas south of picnic area 5,

which was also studied in 2020.

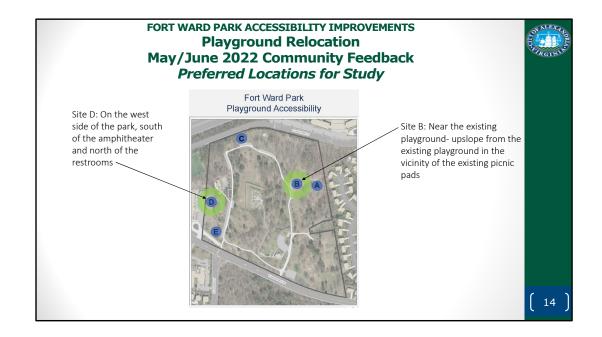


The five options were evaluated against almost a dozen criteria shown in the matrix.

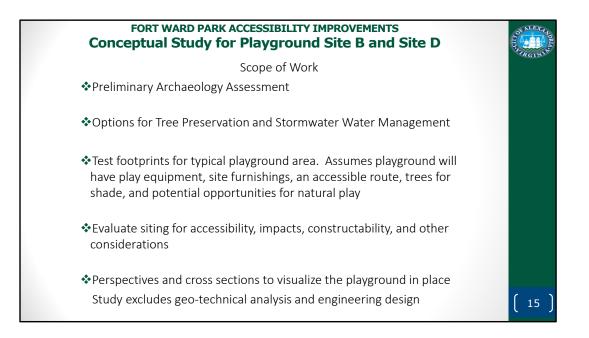


- Community feedback from last spring indicated that options A, C, and E were not preferred.
- At Site A, building an accessible route would likely impact significant natural resources. Based on elevation change and topography, a route would likely exceed 600 feet in length. For comparison, the new picnic shelter path is approximately 95 feet long.
- At Site C, the proximity to Van Dorn Street, the distance from restrooms, the noise from Interstate 395, and potential impacts to vegetation, have made this location less desirable.
- At Site E, relocating the playground south of picnic area 5 was

studied in 2020. This location was not preferred because of close its proximity to the Peters and Lewis homes, and potential impacts to those resources.

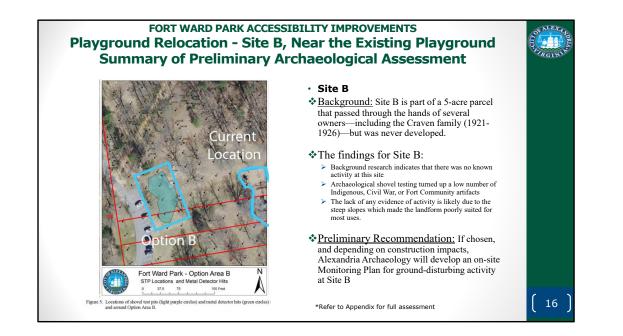


- The preferred options from last spring were Site D: On the west side of the park, south of the amphitheater and north of the restrooms and
- Site B: On the east side of the park, upslope from the existing playground in the vicinity of the existing picnic pads
- The two options have been studied for further evaluation and community feedback



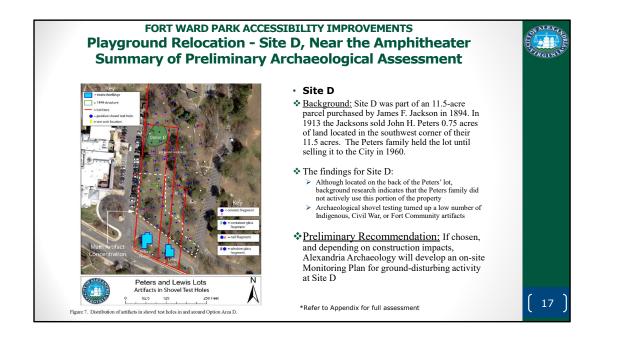
- The next part of this presentation focuses on the scope of study for Site B and Site D. The scope includes:
- A Preliminary Archaeology Assessment;
- Options for Tree Preservation and Stormwater Water Management;
- Test footprints for a typical playground area. This allows us to see the potential size and extents of the playground. The test fit assumes the playground will have play equipment, site furnishings, an accessible route, trees for shade, and potential opportunities for natural play;

- The scope also includes evaluation for accessibility, impacts, constructability, and other considerations; and
- Development of perspectives and cross sections to visualize the playground in place;
- The study excludes geo-technical analysis and engineering design.



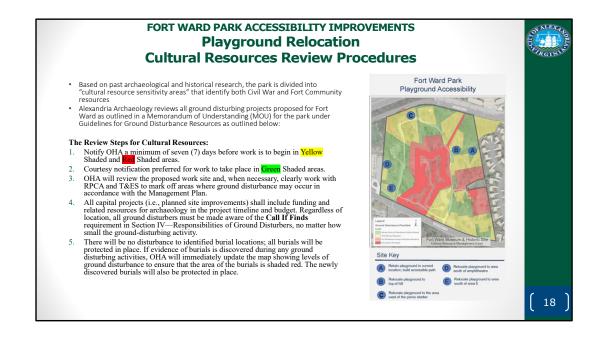
- Site B is part of a 5-acre parcel that passed through the hands of several owners—including the Craven family (1921-1926)—but was never developed.
- A small portion of the proposed playground extends into a back edge of a parcel owned by the Shorts family beginning in the late 19th century.
- Background research indicates that there was no known activity at this site, and archaeological shovel testing generated a low number of artifacts, mostly park debris.
- Because of the steep slopes at this location, the landform does not appear to have been conducive to habitation or most uses.

• Much more detailed information about Site B can be found in the Preliminary Archaeological Assessment posted online.



- Site D was part of an 11.5-acre parcel purchased by James F. Jackson in 1894. In 1913 the Jacksons sold John H. Peters 0.75 acres of land. The Peters family developed the lot and eventually sold it to the City in 1960.
- Background research indicates that the Peters family did not actively use this portion of the property and archaeological shovel testing identified no significant artifact concentrations.
- A detailed account of the research and archaeological findings can be found in the Preliminary Archaeological Assessment posted online, which includes an explanation of the map that you see here on the slide.

• And finally, whether Site B or D is chosen, Alexandria Archaeology will assess the construction impacts, and from that develop an on-site Monitoring Plan for all ground-disturbing activity, similar to the monitoring that took place during construction of the new walking path at the nearby Picnic Shelter.



- There are a lot of words on this slide. The main point is that protection for cultural resources was built into the Fort Ward Management Plan that was adopted in 2015.
- The color-coded map shows the varying levels of sensitivity for cultural resources throughout the park. Note that both Area B and D are in Green shaded areas which technically require only a courtesy notification before work can begin.
- The City, however, has taken additional measures given the broader cultural sensitivity of Fort Ward, especially to descendants of The Fort Community. City archaeologists have completed a Preliminary Archaeological Assessment and will

review future construction plans to develop a monitoring plan - these are steps usually associated with yellow and red shaded areas.



- Land disturbance can cause soil compaction and adversely affect tree root systems, however a variety of tree protection measures can be used together to protect trees from impacts. These include:
- Use of tree mats; tree protection fencing;
- Limiting grading and excavation within structural root zones;
- Root pruning, air spading, and limiting surface excavation in the most sensitive areas.
- When a site is chosen, a tree preservation plan will be developed in accordance with the City's Landscape Guidelines, under the direction of a Certified Arborist, and in coordination with the

City's Urban Forestry and Natural Resources staff.

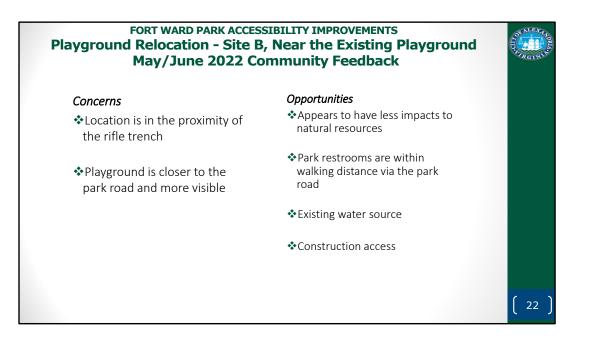


- Stormwater management will be required for the chosen site. As applicable, recommendations from the Fort Ward Drainage Master Plan will be incorporated into the playground stormwater plan.
- The following stormwater management options may be pursued. Some of these methods have been used in previous projects at Fort Ward. Options include:
- Pervious surfaces such as porous playground surfacing, permeable pavers, and Flexi-pave
- Establishing and maintaining new Forest Conservation areas in the park for native species

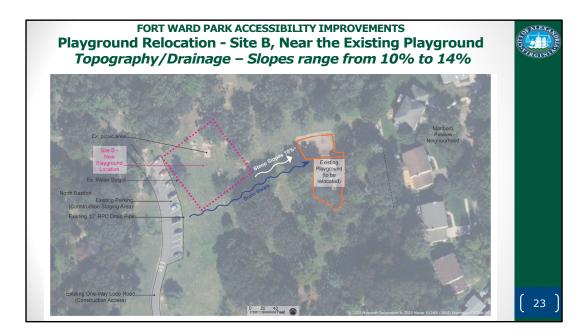
- Install and maintain new bioretention basins or rain gardens; and
- Install and maintain level spreaders in low traffic areas of turf cover.
- Impacts to trees and cultural resources will be closely evaluated when selecting the stormwater management method.



We'll now look at Site B in detail. This video shows the existing conditions for Site B which is located upslope from the existing playground.



- Community feedback from last May and June indicate the following concerns: the proximity of the rifle trench and the proximity to the park road
- Opportunities include potentially less impact to natural resources;
- The park restrooms are located within walking distance via the park road;
- There is also an existing waterline at the site;
- Potential to use the parking lot as construction access

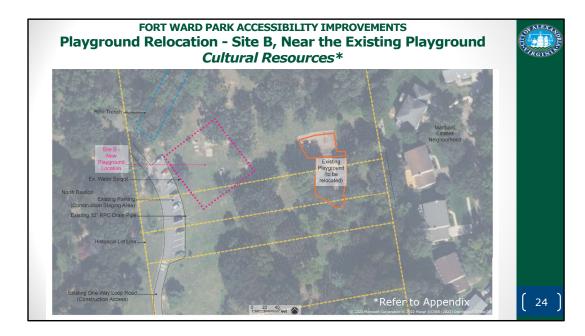


• The next series of slides support the initial site assessment for Sites B and D, as shown on the Playground Site Assessment Criteria slide 7.

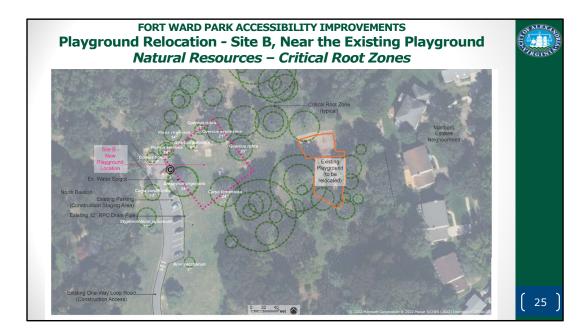
• First, we will look at the topography of Site B. The topography in this area of the park is steep with slopes ranging from 10-14%.

• To provide an accessible route to the existing playground, significant ground disturbance would occur . Construction of a low impact accessible route is feasible with the Site B location, near the existing parking lot.

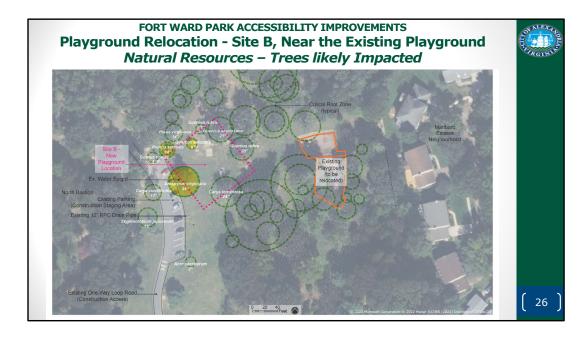
• An existing swale, originating at the parking lot, drains down the hill and should be avoided when siting the playground.



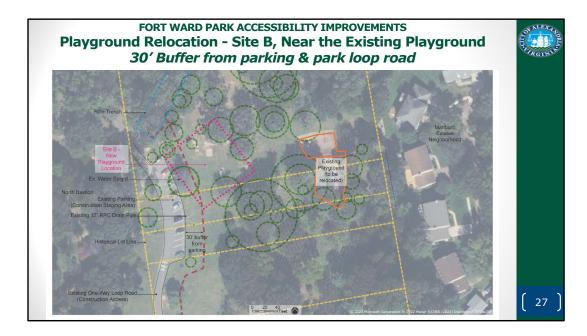
- The Office of Historic Alexandria reviewed Site B for cultural resources and prepared a Preliminary Archaeological Assessment. Site B is located just south of the rifle trench, a Civil War earthwork. Archaeological survey testing and historical research indicate that the potential for significant Civil War cultural resources at this location is low.
- Site B is also located within historical lot lines from the African American Fort Community. Archaeological survey testing and historical research indicate that the potential for significant cultural resources related to the Fort Community at this location is low.



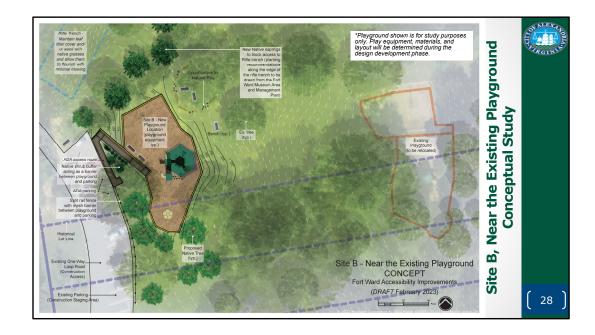
• Tree cover is sparser at the top of the hill, near parking, so impact to critical root zones can be minimized. Established trees in the vicinity of Site B include a 24" persimmon, a 14" black cherry, a 6" pin oak, a 21" sawtooth oak, a 20" red oak, and a 24" hickory.



• Urban Forestry and Natural Resources identified trees that need to be preserved on site, and tree removal is to be minimized. With Site B, it is likely that the persimmon, cherry, and pin oak would be impacted. Through tree preservation measures, the persimmon and black cherry would be retained with no disturbance to the tree's structural root zone. The 6" pin oak would need to be transplanted.



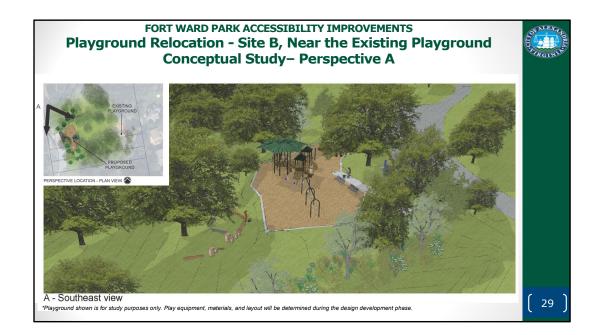
• For playground safety, standard guidance recommends that the playground be at least 30' from parking or vehicular areas. It is feasible to locate the playground outside of this 30' buffer.



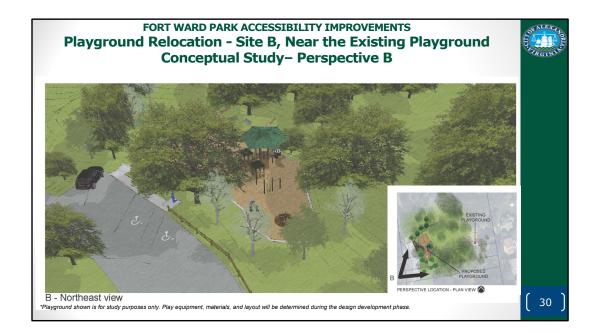
- This concept study shows how a playground might be sited with minimal impact to the park. Please note that the playground shown is for study purposes only. Playground equipment, materials, and layout will be determined during the design development phase.
- In this conceptual study, an ADA accessible route would connect accessible parking with the playground. A combination of native shrubs and a split rail fence would offer additional buffer, acting as a barrier between parking and the playground.
- The site could support play opportunities for ages 5-12.
- A buffer of new native saplings would serve as a barrier between

the rifle trench and the playground. Recommendations for this planting would be drawn from guidance provided in the Fort Ward Museum Area Management Plan.

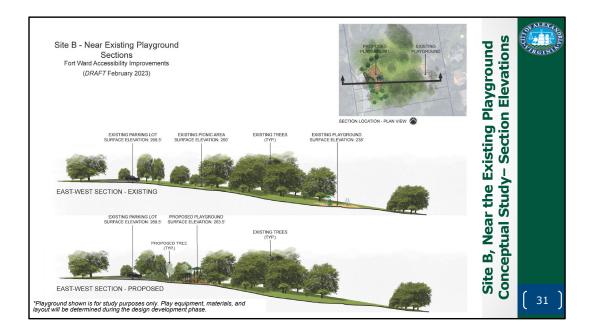
• Native trees could also be planted at the perimeter of the playground to provide shade and to bolster the existing park canopy.



• This birds-eye, southeast view provides a glimpse of the playground scale at Site B. A vegetative buffer between the playground and the rifle trench is illustrated at the bottom right, and the impact to the overall character of the site is minimized with the playground tucked behind a perimeter of tree plantings.



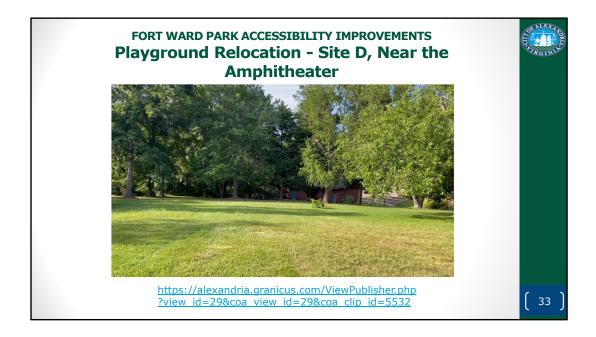
• This birds-eye, northeast view also provides a glimpse of the playground scale at Site B. ADA parking is at the bottom left, linked with an accessible route to the playground for ease of access for any wheeled visitors, including strollers



- This East-West section-elevation study provides a sense of the topography across Site B. The section at the top shows the existing playground to the right and existing parking on the left. This graphic emphasizes the challenge of providing an accessible route from the top to the bottom of the landform: the elevation change is roughly 30.5 feet.
- The bottom section illustrates the Site B proposed playground location at the top of the hill, with proximity to the existing parking area. Minimal disturbance is needed to create an accessible route from the ADA parking area to the playground.



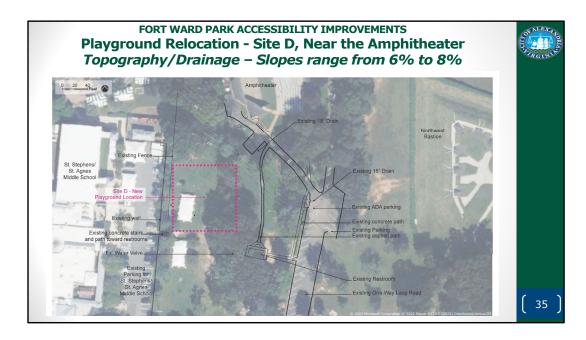
- Looking east, roughly from the parking lot, these section elevations show the relationship between the rifle trench (at the far left) with study Site B.
- The existing playground location is shown in the top section, tucked behind the existing trees, and the proposed Site B playground is shown in the bottom section. A vegetated buffer is illustrated between the rifle trench and the proposed playground, at the bottom left of your screen.



We'll now look at Site D in detail. This video shows the existing conditions for Site D. Site D is located at the west side of Fort Ward Park, just south of the amphitheater and north of the existing restroom.

FORT WARD PARK ACCESSIBILITY IMPROVEMENTS Playground Relocation - Site D, Near the Amphitheater May/June 2022 Community Feedback		R G
Concerns	Opportunities	
Location is on land formerly owned by the Peters and Jackson families	Park restrooms are located within the area	
	Existing water source	
Playground is less visible from		
the park road	Proximity to amphitheater and picnic areas	
Construction access		
	Parking availability	
Impacts to trees	- ·	
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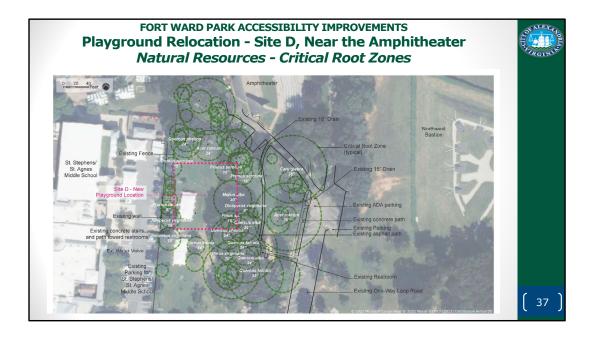
- Community feedback from last May and June indicate the following concerns: Impacts to cultural resources. The location is on land formerly owned by the Peters and Jackson families.
- The location is also setback from the park road and less visible from a safety and security perspective.
- This site contains many trees. Impacts to trees were a concern, especially in relation to construction access.
- Opportunities include adjacency to existing park restrooms, existing water access, proximity to other recreation areas such as the amphitheater and picnic areas, and ample parking



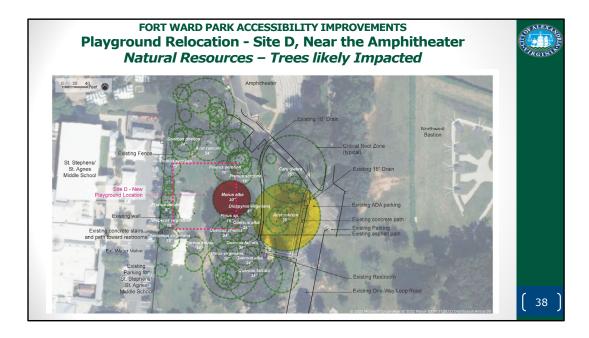
- Site D is located at the west side of Fort Ward Park, just south of the amphitheater and north of the existing restroom. Existing parking for St. Stephens/St. Agnes Middle school is to the west, separated from the park by an existing fence and retaining wall. The existing ADA parking and the park one-way loop road are just to the east (on the right).
- Slopes at this site are generally less steep, but steepness increases as you travel north, past the Site D location, and downhill toward the Amphitheater.
- There are no major drainage structures or swales in the vicinity of Site D.



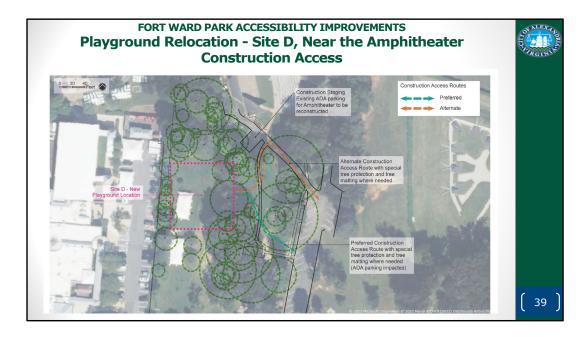
- As with study Site B, the Office of Historic Alexandria reviewed Site D for cultural resources and prepared a Preliminary Archaeological Assessment. Site D is located within historical lot lines from the African American Fort Community. This location is within the bounds of land owned by the James Jackson family from 1894-1925, and immediately north from a lot owned by the John Peters family from 1913 to 1960.
- Archaeological survey testing and historical research indicate that the potential for significant Civil War cultural resources at this location is low. The location is less visible from the loop road.



• As with Site B, tree preservation is essential, and tree removal is to be limited. Established trees in the vicinity of Site B include two 16" black cherries, a 30" mulberry, 8" persimmon, 16" pine, two 24" white oaks, and a 36" red maple.



• Here, too, Urban Forestry and Natural Resources identified trees that should be preserved on site. With Site D, it is likely that the 28" mulberry and the 36" red maple would be impacted due to construction access needs. With tree preservation measures, the red maple would be retained with no disturbance to the tree's structural root zone. The mulberry would be removed.

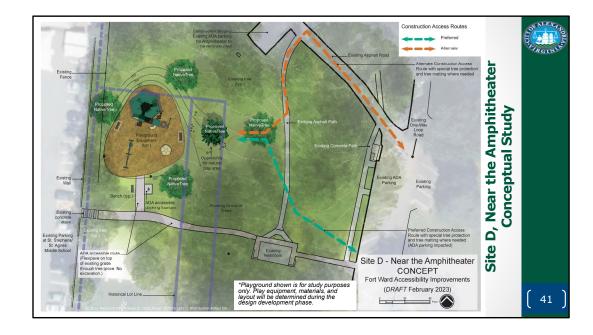


- Due to Site D's distance from the loop road, construction access and staging are more challenging.
- Possible construction access routes are shown here as dashed lines. The preferred construction access route is shown in bluish green, and the alternate construction access route is shown in orange.

Measures to preserve existing trees would be implemented.



• Again, we want to be sure that the playground location is outside of the 30' buffer from the parking area and loop road. While the St. Stephens/St. Agnes Middle School parking is just to the west of the playground (left on your screen), there is less concern for its proximity to the playground, as there is an existing fence, retaining wall, and vegetation between Site D and the lot.



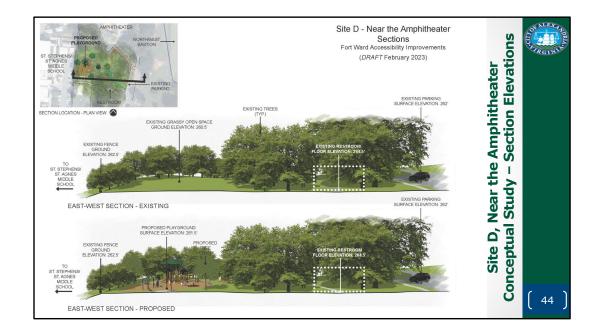
- Illustrated here is the playground study for Site D. An accessible route would link the existing restrooms with the playground. This route could be constructed of Flexipave on top of the existing grade through the grove of existing trees, so that little to no excavation would be required.
- The playground would be sited in the relatively level, open, grassy area north and west of the grove of existing trees.
- Preferred and alternate construction routes would not impact the proposed native trees, as trees would be installed after the playground construction.



- Here is a bird's-eye view of the Site D study looking toward the northeast. The accessible route to the playground is in the foreground.
- The playground is tucked within an enclave of existing and proposed trees providing both shade and a vegetated buffer from the rest of the park.
- Again, the actual equipment, materials, and layout will be determined with design development.

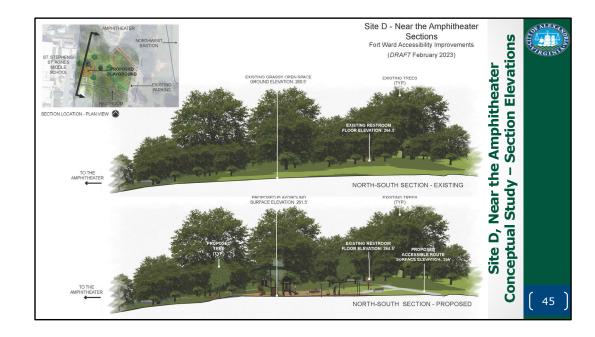


• This view is toward the southwest, with the accessible route to the playground at the top of the image



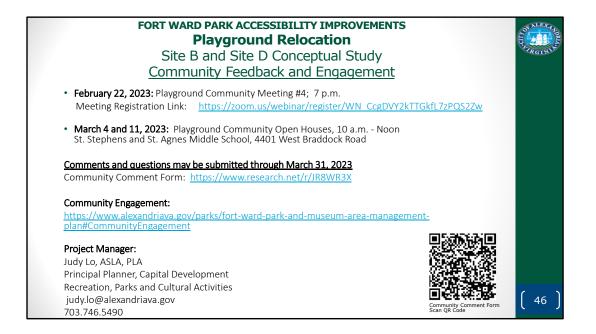
• These East-West section-elevation studies provide a sense of the topography across Site D. Looking at the top section from left to right, the topography drops off toward the St. Stephens/St. Agnes Middle School parking lot and rises near the existing vegetation and existing fence. Continuing to the east—toward the right on your screen—is a relatively level, existing grassy open space (Site D). There are relatively gentle slopes from the existing grassy open space to the restrooms, and to the existing ADA parking.

The proposed East-West section elevation, at the bottom, retains the same topographic relationship from east to west. Minimal disturbance is needed to create an accessible route from the ADA parking area to the playground.



- These north-south section cuts illustrate the gradual slope toward the amphitheater, noted at the left on your screen. With the top, existing section, Site D is generally the grassy open space at the center. The existing bathroom is toward the right on your screen, tucked behind existing trees.
- In the bottom, proposed section, playground Site D is at the center of the image, with the accessible route to the existing bathroom at the right.
- These sections emphasize Site D's proximity to the restroom and low impact constructability of the accessible route, while remaining topographically higher in elevation than the

amphitheater area of the park. Site D is separated from, yet near park amenities- the restrooms, picnic areas, and the amphitheater.



This concludes our formal presentation. The meeting recording and slide transcript will be posted tomorrow on the Fort Ward Management Plan webpage.

The next events include open houses, scheduled for Saturday, March 4 and Saturday March 11, from 10am to Noon at the St. Stephens and St Agnes Middle School

An online comment form has also been created. The QR code to this form is at the bottom of the screen.

We are aiming to gather feedback by the end of March, and will also be reaching out directly to other groups and individuals who could not attend tonight. We encourage you to share this information with your neighbors and other interested parties.

To start the question and comments, if you would to like to speak, please use the raise your hand function at the bottom of the screen. After the speakers, we will review the comments in the chat, if time allows.

